State University of New York (SUNY) 2017/18 Operating and Capital Budget Summary

Background:

As of April 8th, 2017 all parts of the 2017/18 New York State budget have been printed. Further, more detailed, information will be provided in the coming days to the specific sectors following more analysis and discussion with the Division of the Budget (DOB) and Executive/Legislative staff. Please note that, while the budget has not been officially enacted, each component has been passed by at least one house of the Legislature and instances noted as "Enacted" through the document should be considered in the process of being "Enacted".

Major highlights include the passage of a modified version of Governor Cuomo's Excelsior Scholarship Program, a slight increase in community college "base aid" per FTE, restoration of funding for University-wide programs reduced in the Executive Budget, and the return of a predictable tuition plan and Maintenance of Effort for the State-operated campuses. Note that rumored legislation related to a "tax" or "tithe" on university foundations or affiliates did not make the final bills.

Funding Changes:

The 2017/18 Enacted Budget provides an overall decrease in direct State tax support to the SUNY system of \$21.3M, primarily due to enrollment changes / continuation of the traditional funding model at the community colleges and a loss of \$9.3M in direct hospital support, as shown in the tables below. Note this only reflects funding provided directly to SUNY and does not include indirect support (e.g., fringe benefits which are projected to increase year-to-year) and/or funding available in other areas of the budget.

State-operated Campuses: +\$4.0M / 0.6%

State-operated Campuses ¹ Year-to-Year Dire	ect State Tax Support
Event / Action	Value <u>(\$M)</u>
2016/17 Enacted Budget	\$726.0
Executive Reductions None.	\$-
Enacted Adds/Restorations Open Educational Resources	\$4.0
2017/18 Enacted Budget	\$730.0
\$ Change	\$4.0
% Change	0.6%

¹ 2017/18 Enacted Budget also includes an additional \$55.0M in tuition revenue spending authority to accommodate a \$200 increase (3.1%) in resident undergraduate tuition for State-operated campuses as well as currently planned increases in other categories. In addition, it appropriates the same level of authority for General IFR, SUTRA, and Dormitory Operations as 2016/17, and re-appropriates 2016/17 General IFR spending authority into 2017/18.

Statutory Campuses: No Change

Statutory Campuses Year-to-Year Direct State To	ax Support
Event / Action	Value <u>(\$M)</u>
2016/17 Enacted Budget	
Alfred Ceramics	\$8.1
Cornell Statutory	78.9
Cornell-wide programs	42.3
Cornell Cooperative Extension (CCE)	<u>4.5</u>
Grand Total Statutory Campuses	\$133.8
Executive Reductions	
Harvest NY CCE Reduction	\$(0.6)
Enacted Adds/Restorations	
Harvest NY CCE Restoration	\$0.6
2017/18 Enacted Budget	
Alfred Ceramics	\$8.1
Cornell Statutory	78.9
Cornell-wide programs	42.3
Cornell Cooperative Extension (CCE)	<u>4.5</u>
Grand Total Statutory Campuses	\$133.8
\$ Change	\$-
% Change	N/A

Note: \$0.5M in direct state support for the Cornell Statutory Veterinary College program is reflected in the central University-wide program area.

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Community Colleges Year-to-Year Direct State Tax	Support
Event / Action	Value (<u>\$M)</u>
2016/17 Enacted Budget	
Base Aid (\$2,697/FTE)	\$476.5
Categorical Programs	<u> 26.8</u>
Grand Total Community Colleges	\$503.3
Executive Reductions/Eliminations	
Enrollment Changes	(\$21.8)
GAP Program Elimination	(1.5)
Child Care Reduction	(1.1)
No new round of Community Schools	(1.0)
Rockland Veterans /Orange Bridges Elimination	(0.1)
Subtotal Changes/Eliminations	(\$25.5)
Enacted Adds/Restorations/Reductions/Other	
+\$50/FTE Base Aid Increase	6.5
GAP Program Restoration	1.5
Child Care Restoration	1.1
Orange CC Bridges Program Restoration	<u>0.1</u>
Subtotal Adds/Restorations	\$9.2
2017/18 Enacted Budget	
Base Aid (\$2,747/FTE)	\$461.1
Categorical Programs	<u>25.8</u>
Grand Total Community Colleges	\$486.9
\$ Change	(\$16.3)
% Change	-3.2%

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Categorical Programs and individual changes are as follows:

Program	2016/17 Value (\$M)	2017/18 Value (\$M)	\$ Difference	% Difference
Rental Aid	\$11.6	\$11.6	-	-
NY Job Linkage	3.0	3.0	-	-
SUNY Apprentice	3.0	3.0	-	-
Child Care	2.1	2.1	-	-
Contract Courses	1.9	1.9	-	-
High Needs	1.7	1.7	-	-
GAP Program	1.5	1.5	-	-
Community Schools Grants ²	1.0	-	(1.0)	-100.0%
Low Enrollment	0.9	0.9	-	-
Orange County CC Bridges Program ³	0.1	0.1	-	-
Rockland CC Veterans Financial Literacy ⁴	0.0	-	(0.0)	-100.0%
Grand Total	\$26.80	\$25.8	(\$1.0)	-3.8%

Teaching Hospitals: (\$9.3M) / -10.6%

Teaching Hospitals Year-to-Year Direct State Tax Support		
Event / Action	Value <u>(\$M)</u>	
2016/17 Enacted Budget	\$87.9	
Executive Reductions Hospital Support Reduction	\$(18.6)	
Enacted Adds/Restorations Hospital Support Restoration	\$9.3	
2017/18 Enacted Budget	\$78.6	
\$ Change % Change	(\$9.3) -10.6%	

Authority provided to the three teaching hospitals and the Long Island Veterans Home to expend their own revenue has been adjusted upwards by \$77.7M and \$0.7M respectively.

² Note that the 2nd round of Community School grants has been continued to support ongoing awards. However, a new round (a third) of awards was not made

³ Actual support is \$97,000 in both 2016/17 and 2017/18

⁴ Actual support is \$16,000 in 2016/17. Eliminated in 2017/18

University-wide Year-to-Year Direct State Tax St	upport ⁵
Event / Action	Value <u>(\$M)</u>
2016/17 Enacted Budget	\$156.4
Executive Reductions/Eliminations	
EOC/ATTAIN	\$(7.0)
EOP	(5.4)
Small Business Development Centers	(1.5)
Graduate Diversity Fellowships	(0.6)
Cornell Veterinary College	(0.3)
American Chestnut Tree Project	(0.1)
Latino Research and Resources Network	<u>(0.1)</u>
Subtotal Reductions/Eliminations	\$(14.9)
Enacted Adds/Restorations/Other	
EOC/ATTAIN	\$7.0
EOP	5.4
Small Business Development Centers	1.5
Graduate Diversity Fellowships	0.6
Cornell Veterinary College	0.3
American Chestnut Tree Project	0.1
*Mental Health Services	0.3
<u>*Benjamin Center</u>	<u>0.1</u>
Subtotal Adds/Restorations	\$15.2
2017/18 Enacted Budget	\$156.7
\$ Change	+\$0.3
% Change	+0.2%

^{*} Denotes a new program provided in the 2017/18 Enacted Budget. Information will be provided as soon as available. A complete list of 2017/18 Enacted Budget University-wide programs and their values is available on the following page.

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⁵ Does not include Clean Energy Workforce funds of \$15.0M, which were requested to be continued but not included in the 2017/18 prospective Enacted Budget

State University of New York (SUNY) Changes in University-wide Programs: 2016/17 Enacted Budget to 2017/18 Enacted Budget Sorted High to Low on 2017/18 Enacted Budget Values

							Change	<u>:</u>
Program Name	20:	16/17 Enacted	2017	/18 Executive	201	7/18 Enacted	 \$	%
EOC / ATTAIN	\$	62,036,300	\$	55,036,300	\$	62,036,300	\$ -	0.0%
EOP		32,170,000		26,808,000		32,170,000	-	0.0%
Empire Innovation / Master Innovators		9,497,400		9,497,400		9,497,400	-	0.0%
Graduate Diversity Fellowships		6,639,300		6,039,300		6,639,300	-	0.0%
Educational Technology and Library Services		5,081,600		5,081,600		5,081,600	-	0.0%
System-Wide IT Services		4,764,400		4,764,400		4,764,400	-	0.0%
Academic Equipment Replacement		4,373,200		4,373,200		4,373,200	-	0.0%
Small Business Development Centers		3,473,200		1,973,200		3,473,200	-	0.0%
High Needs Program		3,164,300		3,164,300		3,164,300	-	0.0%
Student Loans		3,114,100		3,114,100		3,114,100	-	0.0%
Teacher Education and Support		2,050,000		2,050,000		2,050,000	-	0.0%
Nanoscale Science and Engineering		1,928,600		1,928,600		1,928,600	-	0.0%
SUNY and the World		1,800,000		1,800,000		1,800,000	-	0.0%
SPIR		1,747,400		1,747,400		1,747,400	-	0.0%
Additional High Needs		1,663,600		1,663,600		1,663,600	-	0.0%
Innovative Instruction and Academic Excellence		1,607,700		1,607,700		1,607,700	-	0.0%
SUSTA		1,570,700		1,570,700		1,570,700	-	0.0%
Child Care		1,567,800		1,567,800		1,567,800	-	0.0%
Rockefeller Institute of Government		1,104,200		1,104,200		1,104,200	-	0.0%
Charter Schools		848,600		848,600		848,600	-	0.0%
Diversity Scholarships		621,900		621,900		621,900	-	0.0%
Office of Diversity, Equity, and Inclusion / Hispanic Leadership Institute		591,400		591,400		591,400	-	0.0%
Services for Students with Disabilities		544,100		544,100		544,100	-	0.0%
SUNY Polytechnic Staffing and Research Faculty		500,000		500,000		500,000	-	0.0%
Cornell Veterinary College		500,000		250,000		500,000	-	0.0%
Seamless Education Pipeline		435,600		435,600		435,600	-	0.0%
Faculty Diversity Program		422,000		422,000		422,000	-	0.0%
Sea Grant Institute		411,800		411,800		411,800	-	0.0%
SUNY Leadership Institute		360,400		360,400		360,400	-	0.0%
Library Conservation and Preservation		350,000		350,000		350,000	-	0.0%
Mental Health Services		-				300,000	300,000	N/A
Energy Smart and Healthier NY		279,300		279,300		279,300	-	0.0%
Maritime Scholarships		239,600		239,600		239,600	-	0.0%
Native American Program		215,200		215,200		215,200	-	0.0%
Cord Blood Center		205,600		205,600		205,600	-	0.0%
SUNY Multimedia Services		118,500		118,500		118,500	-	0.0%
Community College Tuition Reimbursement		116,700		116,700		116,700	-	0.0%
American Chestnut Research & Restoration Project		100,000		-		100,000	-	0.0%
Benjamin Center		-				100,000	100,000	N/A
Student Assembly		57,100		57,100		57,100	-	0.0%
New York Latino Research and Resources Network-UAlbany		100,000		-		-	(100,000)	-100.0%
Total	\$	156,371,600	\$	141,459,600	\$	156,671,600	\$ 300,000	0.2%

State University of New York (SUNY) 2017/18 Capital Budget Appropriation Summary

The current Capital Budget appropriation bill for SUNY includes all prior year appropriations (re-appropriations) and new appropriations as detailed in the table below. For the Educational Facilities program, the Executive's proposed \$396.6M lump sum for high priority critical maintenance projects has been reduced by \$100.0M and reallocated to each campus based on the usual formula. While this \$100M is for critical maintenance projects, the appropriation does allow for this funding to be used for new construction. In addition, language that was included in the Executive Budget appropriation bill authorizing the use of the "design/build" project delivery mechanism is not included.

For the community college program, Suffolk County Community College received an additional \$2.0M (State share) to cover the balance of construction costs for the Health and Sports Facility.

Summary of 2017/18 Capital Items			
	2017/18 Executive	2017/18 Enacted	
Educational Facilities	Budget (<u>\$M)</u>	Budget (\$M)	Change (\$M)
System-wide Critical Maintenance	<u>\$550.0</u>	<u>\$550.0</u>	<u>\$0.0</u>
 Allocated to each campus (restricted to existing facilities) 	153.4	153.4	0.0
 Allocated to each campus (not restricted to existing facilities) 	0.0	100.0	100.0
 Lump sum for high priority critical maintenance projects 	396.6	296.6	-100.0
SUNY Polytechnic Institute Colleges of Nanoscale & Engineering – Strategic Projects Program*	\$0.0	\$207.5	\$207.5
Community Colleges (State share)	\$53.1	\$55.1	\$2.0
Residence Halls (pay-as-you go)	\$0.0	\$0.0	\$0.0
Hospitals Critical Maintenance			
Stony Brook	\$50.0	\$50.0	\$0.0
Upstate Medical	\$50.0	\$50.0	\$0.0
Other Economic Development Programs			
SUNY 2020 Round VII	\$55.0	\$55.0	\$0.0
Regional Economic Development Councils – Initiatives	\$150.0	\$150.0	\$0.0

^{*}In Economic Development Budget

In addition, several prior year re-appropriations for specific projects have been repurposed, including:

• \$8.0M for two appropriations originally provided in 2008 for **Binghamton University** to support the renovation of a former manufacturing facility at 48 Corliss Avenue in Johnson City for the Decker School of Nursing. The

- original appropriations provided \$5.0 million for new athletic fields and \$3.0 million for a programming study related to establishing a Law School at Binghamton University.
- \$5.0 million for an appropriation originally provided in 2008 for **Stony Brook University** to support the development of academic and student program space at the Southampton campus. The original appropriation provided \$5.0 million for a monorail feasibility study.
- \$2.5 million of remaining balances on several strategic initiative re-appropriations originally provided for various projects at **Delhi** are repurposed to allow these funds to support the renovation of Farnsworth Hall.

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2017/18 Executive Budget vs. 2017/18 Current Capital Budget Bill SUNY Critical Maintenance Appropriations Distribution by Campus

(Dollars in 000's)

Sector/Campus	2017/18 Executive Budget Allocation Existing Facilities Only	2017/18 Enacted Additional Allocation (Not Restricted)	2017/18 Enacted Budget Allocation
Research University Centers			
Albany	9,447	6,159	15,606
Binghamton	10,604	6,912	17,516
Buffalo University	17,756	11,575	29,331
Stony Brook	21,138	13,780	34,918
Other Research/Doctoral			
Alfred Ceramics	843	550	1,393
Brooklyn HSC	3,687	2,403	6,090
Cornell	9,723	6,338	16,061
Forestry	2,452	1,598	4,050
Optometry	895	584	1,479
Syracuse HSC	3,578	2,333	5,911
Comprehensive Colleges			
Brockport	5,708	3,721	9,429
Buffalo College	6,594	4,299	10,893
Cortland	4,691	3,058	7,749
Empire State	405	264	669
Fredonia	3,655	2,383	6,038
Geneseo	3,697	2,410	6,107
New Paltz	4,664	3,041	7,705
Old Westbury	2,583	1,684	4,267
Oneonta	3,962	2,583	6,545
Oswego	5,736	3,739	9,475
Plattsburgh	3,832	2,498	6,330
Potsdam	3,957	2,580	6,537
Purchase	4,289	2,796	7,085
Colleges of Technology			
Alfred	2,283	1,489	3,772
Canton	1,771	1,155	2,926
Cobleskill	1,979	1,290	3,269
Delhi	1,867	1,217	3,084
Farmingdale	4,841	3,156	7,997
Maritime	1,813	1,182	2,995
Morrisville	2,310	1,506	3,816
Polytechnic Institute	1,055	688	1,743
<u>Other</u>	-		
State University Plaza	1,585	1,029	2,614
Priority Critical Maintenance Projects	396,600	(100,000)	296,600
Total		\$0	\$550,000

State University of New York (SUNY) Community College Capital New Projects Sorted Alphabetically by College Name

College	Project	Budget (State) \$000s
Adirondack	Purchase and Improvements of Adjacent Property	90
Adirondack	Campus Wide Improvements	310
Adirondack	Energy Improvements	50
Adirondack	Warren Hall/Student Success Center Renovation	200
Adirondack	WORC FF&E	650
Clinton	Critical Maintenance and System Upgrades	6,000
Columbia-Greene	Emergency Critical Maintenance & Safety	50
Columbia-Greene	Systems Upgrades: Transformer	75
Corning	Health Education Center	500
Dutchess	Aviation Airframe & Powerplant Program	4,045
Erie	Infrastructure Improvements/Renovations	1,000
Erie	College-wide Sitework	650
Erie	College-wide Code Compliance	375
Erie	Roof Replacement & Waterproofing	1,000
Erie	Mechanical Electrical Plumbing Improvements	500
Finger Lakes	2017 Critical Maintenance Projects	794
Finger Lakes	Telephone Renovation/Upgrade	400
Finger Lakes	Greenhouse Replacement (Design)	50
Finger Lakes	Athletic Fields Renovation (Design)	50
FIT	Energy Savings Projects	5,278
FIT	Infor Lab	150
Fulton-Montgomery	Administrative and Community Center	1,300
Fulton-Montgomery	Campus Bathroom and Locker Rooms Critical repairs	1,100
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Fulton-Montgomery	Campuswide IT Project: Critical Maintenance	
Herkimer	Energy Savings Projects	949
Jamestown	Critical Maintenance Needs	500
Mohawk Valley	Data, Telecom & WiFi Infrastructure Replacement	200
Nassau	Space Consolidation - Tower Building	4,000
Nassau	Renovation of Brick Café	3,000
Nassau	Building Systems Upgrades	500
Nassau	Concrete repairs - multi-year plan	250
Nassau	HTHW Emergency System Repairs	1,000
Nassau	Roof repairs - multi-year plan	600
Nassau	Academic Department Renovation	1,500
Nassau	Infrastructure Repairs	500
Nassau	Parking and Paving Phase 3	3,100
Nassau	Cluster C increase	2,000
Nassau	Road & Parking Paving	1,475
Nassau	Health & Safety Project	500
Nassau	Library Renovation (Design)	500
Nassau	ADA Compliance	600
North Country	Misc Critical Maintenance/Instructional Renovations	775
Orange	Parking Lot Improvements	200
Orange	Heating System	188
Orange	Cooling Tower	125
Schenectady	Elston Building Renovations	1,080
Schenectady	Facilities Master Plan	15
Suffolk	GIGP Green Roof	204
Suffolk	Health and Sports Facility	2,000
Tompkins-Cortland	Childcare Facility	1,500
Ulster	Roof Replacement/Exterior Sitework	198
Ulster	Other Sitework	30
Ulster	Infrastructure	676
Westchester	Roof Replacement Phase 4	943
Westchester	Technology Upgrades On-Campus PH V	500
Westchester	Technology Upgrades Off campus Ph V	50
Westchester	Infrastructure Upgrade - Various Blgs.	393
	Community College Capital Projects Total	55,118

Legislative Language and Policy Changes for 2017/18

Item	Summary
The Excelsior Scholarship Program	 Subject to appropriation and based on the availability of funds, the Higher Education Services Corporation (HESC) is provided authority to establish application procedures and a method of selecting recipients to eligible students for a last dollar award of up to \$5,500 (or actual tuition). Eligible students are as follows: Attend a public institution If student was previously enrolled in college, they must have completed at least 30 credits per year, in the program of study, to qualify. If previous credits were in a private college, at least 30 credits per year must be accepted upon transfer in order to qualify. After acceptance in the program, students must complete at least 30 credits per year, and enroll in at least 12 credits per semester, in the program of study. HESC can prescribe limited exceptions to this requirement in regulation. In a student's last semester, they must complete at least 12 credits, with at least one course needed to meet graduation requirements. HESC will promulgate modified criteria for students with disabilities. Meet Adjusted Gross Income limits as follows:

	- The SUNY Board of Trustees is authorized to increase Resident				
	Undergraduate tuition by a maximum of \$200/year from 2017/18 to				
	2020/21.				
	- The Maintenance of Effort (MOE) provision Enacted with the 2011/12				
	budget, stipulating that State shall provide funding at a level equal to or				
	greater than the amount of funding provided in the 2011/12 state fiscal				
Predictable Tuition /	year, has been restored starting in 2017/18 and ending in 2020/21.				
Maintenance of Effort	 State responsibility to repay SUNY for paying the Excelsior 				
	Scholarship Program Tuition Credit has also been added to this				
	MOE, and funding has been provided in Transfer Language to				
	effectuate the payment up to \$20.0M.				
	- Campuses continue to be responsible for the SUNY TAP Gap / Tuition Credit,				
	which requires campuses to cover the difference between SUNY's current				
	Resident Undergraduate Tuition Rate and \$5,000.				
	- Subject to appropriation and based on the availability of funds, Enhanced				
	Tuition Awards shall be made to eligible students in approved programs at				
	not-for-profit private degree granting institutions in an amount, when				
	combined with the student's TAP award and the required matching award				
	from the institution, shall not exceed \$6,000.				
	- Eligibility requirements mirror those found in the Excelsior Scholarship				
Enhanced Tuition Awards	_ , ,				
	program Participating private institutions are required to provide a matching award				
	that is applied after all institutional aid received by that student.				
	- Tuition rates charged to students receiving an award shall not be changed				
	for the duration of time the student receives the award.				
	 Institutions may choose not to participate in the program. A new scholarship program is created at and managed by HESC that will, 				
	· · · ·				
Part Time Student Scholarchin at	subject to appropriation and availability of funds, provide awards of up to \$1,500 a semester to eligible students for a total of four semesters				
Part-Time Student Scholarship at					
SUNY and CUNY Community Colleges	 Eligible students: Must take between 6 and 12 credits a semester. 				
	 On June 30, 2018 the President of HESC is to deliver a report on making college more affordable. Such report shall include: 				
	Options for a program to allow students to refinance student loan				
	debt for students out of college for at least 10 years				
	college, including pre-paid college programs				
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Report on Making College More	 Additional affordability options at public and private universities, including: 				
Affordable					
	Reducing textbook costsReducing the cost of student housing				
	 Student transportation 				
	Reduction of administrative costs				
	The creation of on campus jobs				
	 An exploration, in partnership with the SUNY and CUNY Chancellor, 				
	of how students who receive opportunity program benefits retain				
	those benefits when they transfer or move between community				
	colleges and four year institutions				
The state of the s	colleges and rour year institutions				

Hospital Disproportionate Share (DSH) Payments / Reimbursements NYS Child Welfare Worker Incentive Scholarship Program / Child Welfare Worker Loan Forgiveness Program	 Language is provided in the Department of Health (DOH) "Global Cap" appropriations that makes a portion available for payment of DSH reimbursement to SUNY Hospitals dependent on those institutions providing sufficient financial information to evaluate the need to support current and future reimbursements. Would provide full cost of attendance scholarships (based on SUNY costs and not more than \$20K if attending a private institution) to eligible students working in a not-for-profit child welfare agency on a competitive basis and agrees to remain working at such an institution for a five year period. Would also provide up to ten loan forgiveness awards on a competitive basis
Excelsior Jobs Program Tax Credit	The prospective Enacted Budget creates the Excelsior Jobs Tax Credit Program This will allows a participant in the Excelsior Jobs program to claim a tax credit that is equal to fifty percent of the participants federal research and development tax credit on the same expenditures in NYS during the taxable year, however the tax credit will not be greater than six percent of the total attributable research and development expenditures
Excelsior Jobs Program / Start-Up NY Adjustments	 Adjusts the definition of significant job creation for the Excelsior Jobs program from 50 to 10 for manufacturing jobs, from twenty to ten for agricultural jobs, from 300 to 100 net new jobs for financial services, etc., from 20 net new jobs to ten for scientific research and development firms, others from 300 to 150. Also newly defines what is a significant capital investment; \$1.0M for manufacturing jobs, \$250.0K for agriculture jobs, \$3.0M for financial services, \$15.0M for a distribution center, \$3.0M for research and development, \$3.0M for other businesses Repeals the reporting requirements for the START-UP NY / Excelsior Jobs program. Both the State reporting requirements and the individual business reporting requirements are repealed.
Economic Development Reports	- Requires the Department of Economic Development to prepare an annual comprehensive report listing economic development assistance provided by the New York State Urban Development Corporation and the Department of Economic Development.

In addition, legislation was provided to allow for the use of the Design / Build approach for several (outside of SUNY) upstate capital projects, including the prospective Life Sciences Laboratory project and the Executive Budget initiative to recognize the cost of facility related workers by moving their salary costs (in the first instance) to hard dollar capital appropriations is also included.